

School of Nursing

State Policy Change and Organizational Response: Expansion of NP Scope of Practice Regulations in NY State

Lusine Poghosyan, PhD, MPH, RN, FAAN

Stone Foundation and Elise D. Fish Professor Columbia University School of Nursing Email: lp2475@columbia.edu

Affan Ghaffari, PhD Jianfang Liu, PhD He Jin, M.S. Grant Martsolf, PhD, MPH, RN, FAAN

March 22, 2021

Primary Care Demand

- Demand for primary care services in the U.S. is
 - Aging population
 - Growing chronic disease burden
 - Insurance expansion

Advanced Practice Nurse Workforce

- To meet demand for primary care, **increasing the capacity of the healthcare workforce** is necessary
- One important strategy has been the increasing utilization of the APRN workforce, in particular, **<u>nurse practitioners</u>** (NPs)

Nurse Practitioners in the U.S.

- Between 2007 and 2019, the NP workforce in the U.S. has more than doubled¹
- **By 2025,** NPs will comprise **27% of all primary care providers** in the U.S.¹

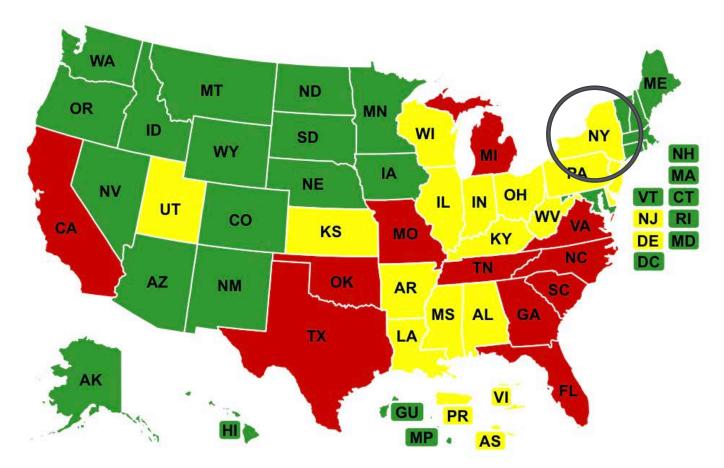
Policy and Practice Barriers Faced by NPs

- <u>Scope of practice (SOP)</u>: 27 states require supervisory or collaborative relationships with physicians to provide care
- **Organizational barriers:** NPs do not have adequate access to organizational resources for optimal practice or face lack of clarity in their role within employment settings

State Scope of Practice Categories in the U.S.

- **Full:** NPs practice independently without involvement of other clinicians²
- **<u>Reduced</u>**: requires NPs to collaborate with a physician
- **<u>Restricted</u>**: requires physician supervision for NP-delivered care

NP SOP Map of the U.S.



Reference: https://www.aanp.org/advocacy/state/state-practice-environment

Prior Research on NP SOP and Gaps

- <u>Full SOP</u> is related to better patient care and outcomes; reduced and restricted SOP limits patients' access to timely, high-quality care^{3,4,5}
- Little is known about the effect of SOP on <u>NP practice</u> and <u>work environment</u> in healthcare organizations

Nurse Practitioners Modernization Act

- Adopted by NY in January 2015
- Removed the required written practice agreement between physicians and experienced NPs—with about 2 years of experience
- Experienced NPs are able to deliver care to patients without physician involvement^{6,7}

Purpose

• We examined NP work environment in NY **before (2012)** and **after (2018)** the implementation of the new policy.

Methods

• <u>Design</u>: cross-sectional survey methodology was used to collect data from primary care NPs in NY before (2012) and after (2018) the implementation of the NP Modernization Act

Sample and Data Collection

- Primary care NPs were recruited from the NY Nurse Practitioner Association membership list
 - 278 NPs completed the survey in 2012
 - 348 NPs completed the survey in 2018
- Online survey
 - Only self-identified primary care NPs had access to the full survey

Survey Tool

- NPs completed measures of demographics and work environment
- Nurse Practitioner Primary Care Organizational Climate
 Questionnaire (NP-PCOCQ): validated instrument to measure
 NP work environment⁹
- Has 29 items in four subscales:
 - NP-Physician Relations (NP-PR)
 - NP-Administration Relations (NP-AR)
 - Independent NP Practice and Support (IPS)
 - Professional Visibility (PV)

Variables

- <u>Independent Variables</u>: study time (2012, 2018) and NP experience level within employment setting
 - \leq 3 years of experience = "less experienced"
 - \geq 3 years of experience = "experienced"
- <u>Dependent Variable</u>: NP work environment
 - Measured by the NP-PR, NP-AR, IPS, and PV subscale mean scores

Statistical Analysis

- <u>**T-tests</u>**: used to determine if sample characteristics and NP work environment changed between 2012 and 2018</u>
- **Multiple linear regression models:** used to assess the relationship between year of survey administration and NP work environment
- Data analysis was performed using Stata 14.0 and SAS 9.4

Demographic Characteristics of Sample

	2012 (N=278)	2018 (N=348)	р	
Age				
Mean (SD)	52.1	53.8	.08	
	% (n)	% (n)		
Gender				
Female	90 (222)	91 (306)	.82	
Race				
White	79 (220)	88 (293)	.004	
Educational level				
Master's	74 (207)	79 (276)	.15	
DNP or other doctorate	9 (26)	16 (56)	.01	

NP Work and Practice Characteristics

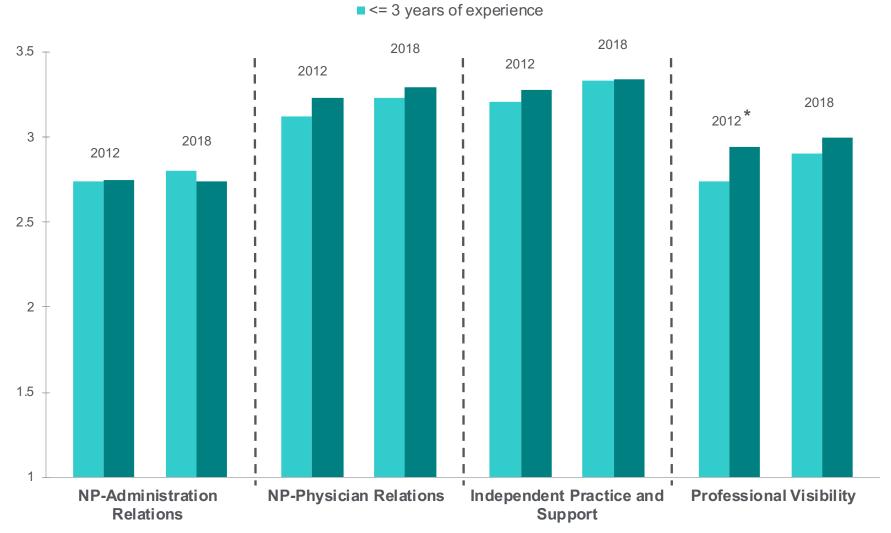
	2012 (N=278)	2018 (N=348)	р
Practice Location type			<.001
Urban	35 (85)	53 (179)	
Suburban	45 (111)	20 (66)	
Rural	20 (49)	27 (93)	
Practice Setting			<.001
Physician's office	50 (98)	19 (65)	
Hospital-based clinic	32 (63)	45 (154)	
Community health center	13 (25)	10 (33)	
Other	5 (9)	26 (88)	

2012 2018 3.5 * * * 3 2.5 2 1.5 1 **NP-Administration NP-Physician Relations Independent Practice and Professional Visibility** Relations Support

NP Work Environment Comparison Over Time

Note. All survey items were reported using a 4 point scale ranging from "1-strongly disagree" to "4-strongly agree". All values represent the mean score across all items on the NP-PCOCQ subscales. An independent samples t-test was used to generate p-values to test for significance. *p <.05].

NP Work Environment Subgroup Comparison By Year



Note. All survey items were reported using a 4 point scale ranging from "1-strongly disagree" to "4-strongly agree". All values represent the mean score across all items on the NP-PCOCQ subscales. An independent samples t-test was used to generate p-values to test for significance . *p < .05].

Table 2 – Multiple Linear Regression Models Assessing Effect of Each Independent Variable on NP Mean Scores for NP-Administration Relations, NP-Physician Relations, Independent Practice and Support, and Professional Visibility

	Outcomes							
		lministration ions (N = 619)	NP-Physician Independent Prac Relations (N = 618) Support (N = 61			Professional Visibility (N = 606)		
Predictors	В	95% CI	В	95% CI	В	95% CI	В	95% CI
Year 2018 (Ref:2012)	0.04	(-0.08, 0.15)	0.11*	(0.02, 0.21)	0.11**	(0.03, 0.20)	0.13*	(0.01, 0.25)
Non-White	-0.11	(-0.28, 0.05)	-0.24**	(-0.37, -0.10)	-0.20**	(-0.32, -0.07)	-0.23**	(-0.40, -0.06)
Female	-0.21*	(-0.39, -0.02)	-0.13	(-0.28, 0.02)	-0.07	(-0.21, -0.06)	-0.16	(-0.35, 0.03)
Age (Ref: < 40 years)								
40-65	-0.05	(-0.22, 0.11)	-0.11	(-0.24, 0.03)	-0.05	(-0.17, 0.07)	-0.06	(-0.23, 0.12)
v65+	-0.02	(-0.21, 0.24)	-0.07	(-0.26, 0.12)	0.002	(-0.17, 0.17)	0.05	(-0.19, 0.29)
Doctoral degree	0.17*	(0.01, 0.33)	0.17**	(0.04, 0.30)	0.12	(-0.0001, 0.23)	0.10	(-0.07, 0.26)
Length of time in curren	it primar	y position (Ref: :	>3 years)					
<=3yr	0.04	(-0.08, 0.16)	-0.07	(-0.16, 0.03)	-0.03	(-0.11, 0.06)	-0.11	(-0.24, 0.01)
Location (Ref: Urban)								
Rural	0.07	(-0.06,0.21)	-0.09	(-0.20,0.02)	0.09	(-0.01,0.19)	0.05	(-0.09,0.19)
Suburban	-0.05	(-0.18,0.09)	0.03	(-0.08,0.14)	0.08	(-0.01,0.18)	0.07	(-0.07,0.21)
	Practice setting (Ref: Physician's office)							
Community health centre	-0.22*	(-0.42,-0.01)	-0.18	(-0.04,0.16)	0.001	(-0.15,0.15)	-0.08	(-0.28,0.13)
Hospital based clinic	-0.25**	(-0.39,-0.10)	-0.17*	(-0.25,-0.01)	-0.17**	(-0.27,-0.06)	-0.18*	(-0.33, -0.03)
Other	0.17*	(0.02, 0.32)	0.20	(-0.15, 0.10)	0.04	(-0.07, 0.15)	0.22**	(0.07, 0.38)
Average hours worked/	Average hours worked/week in primary position (Ref: >40 hr)							
20-40	0.05	(-0.07,0.17)	0.06	(-0.04,0.16)	0.05	(-0.03,0.14)	0.07	(-0.05,0.19)
<20 hr	0.15	(-0.01,0.31)	0.00	(-0.13,0.14)	0.01	(-0.11,0.13)	0.16	(-0.01,0.33)
Total # of NPs in practice (Ref: >= 6 NP)								
<6 NPs	0.06	(-0.08, 0.20)	-0.02	(-0.14, 0.09)	-0.07	(-0.17, 0.04)	0.11	(-0.03, 0.26)

Note. NP = nurse practitioner. B = unstandardized regression coefficient. CI = confidence interval.

* p <.05. ** p <.01.

Results

- NPs reported better work environments in 2018 compared to 2012, regardless of NP experience, with significant differences in IPS, PV, and NP-PR
- There was **no significant difference in mean NP-AR scores**
- Controlling for potential covariates, the regression model results showed there was **no difference in any of the mean subscale scores between experienced and less experienced NPs**

Conclusions

- The study findings show that NPs reported **significantly better work environments in 2018** when controlling for individual and organizational characteristics.
 - Positive changes were observed both for experienced and less experienced NPs.
- Findings reveal important insights about the potential impact of state SOP expansion laws on organizations.

Implications

• Policymakers should take actions to remove unnecessary SOP restrictions to improve NP work environments, which may lead to better quality of care and patient outcomes

Limitations

- Reliance on self-reported measures
- Unable to link responses between 2012 and 2018
- No control group
- Generalizability

Acknowledgements

- My research team and research collaborators.
- <u>Funders</u>: National Council of State Boards of Nursing [Grant number: R101016]

References

- 1. U.S. Department of Health and Human Services, Health Resources and Services Administration, Bureau of Health Workforce, & National Center for Health Workforce Analysis. (2016, November). National and regional projections of supply and demand for primary care practitioners: 2013-2025. Retrieved from https://bhw.hrsa.gov/sites/default/files/bhw/health-workforceanalysis/research/projections/primary-care-national-projections2013-2025.pdf
- 2. American Association of Nurse Practitioners. (2018). Nurse practitioner state practice environment. Retrieved from https://www.aanp.org/legislation-regulation/statelegislation/state-practice-environment
- 3. Oliver, G. M., Pennington, L., Revelle, S., & Rantz, M. (2014). Impact of nurse practitioners on health outcomes of Medicare and Medicaid patients. Nursing Outlook, 62(6), 440–447.
- 4. Spetz, J., Parente, S. T., Town, R. J., & Bazarko, D. (2013). Scope-of-practice laws for nurse practitioners limit cost savings that can be achieved in retail clinics. Health Affairs, 32(11), 1977–1984.
- 5. Xue, Y., Ye, Z., Brewer, C., & Spetz, J. (2016). Impact of state nurse practitioner scope-of-practice regulation on health care delivery: Systematic review. Nursing Outlook, 64(1), 71–85.
- 6. Martiniano, R., Boyd, L., Rosario, R., Gao, J., Liu, Y., Harun, N., . . ., & Moore, J. (2017). The health care workforce in New York, 2015-2016: Trends in the supply and demand for health workers. Retrieved from http://www.chwsny.org/wpcontent/uploads/2017/02/NY_Tracking_Report_2016.pdf
- New York State Senate. (2013). The "Nurse Practitioners Modernization Act". 3 x 2. Subdivision 3 of section 6902 of the education law. Retrieved from http://legislation.nysenate.gov/pdf/bills/2013/S4611A.
- 8. Poghosyan, L., Ghaffari, A., Liu, J., Jin, H., & Martsolf, G. (2020). State policy change and organizational response: Expansion of nurse practitioner scope of practice regulations in New York State. Nursing Outlook, 69(1), 74-83. doi: 10.1016/j.outlook.2020.08.007.
- 9. Poghosyan, L., Nannini, A., Finkelstein, S. R., Mason, E., & Shaffer, J. A. (2013). Development and psychometric testing of the Nurse Practitioner Primary Care Organizational Climate Questionnaire. Nursing Research, 62(5), 325–334.